

# INCIDENT ACTION PLAN

2020 COVID-19 Response

**11/18/20 – 11/25/20**



## Situation Summary:

COVID-19 continues to surge in Grant County, with an average of 61.5 new positive COVID-19 cases per day over the past 14 days. The state’s healthcare system has reached a critical point. All hospitals in Madison and Dubuque met their ICU capacity last week. Today all Madison hospitals are reporting Peak Census (have reached capacity and only accepting patients on a case-by-case basis). Hospitals are cancelling elective procedures and working to free up and staff additional beds to try to meet demand as case counts rapidly increase. Grant County hospitals continue to report a high volume of ER/Urgent Care visits for COVID-19 related illness and continue to experience difficulties/wait times when transferring patients for advanced level care. This includes COVID-19 patients as well as regular cardiac and trauma patients.

As of 4PM on November 17 there have been 3,052 identified positive COVID-19 test results in Grant County, 130 Probable Cases, 18,535 negative test results and 54 deaths of persons who had previously tested positive for COVID-19. Statewide, there have been 323,848 positive COVID-19 test results, 2,024,801 negative test results and 2,741 deaths. There are currently 28 active outbreak investigations in Grant County, including 6 Long-Term Care Facilities, 5 Educational Facilities, 8 Workplace Investigations, 4 Group Housing Facilities, 1 Health Care Facility, and 4 Other Settings.

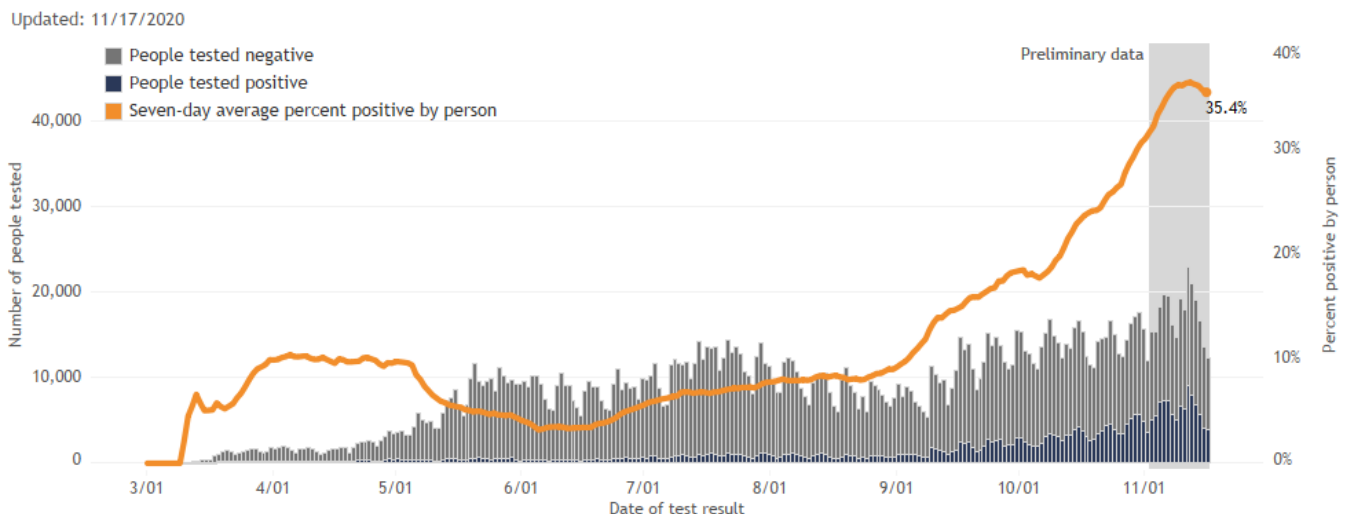
	Recovered Cases	Active Cases	Deaths
State of Wisconsin	248,700 (76.8%)	72,344 (22.3%)	2,741 (0.8%)
Grant County	2,387 (78.2%)	611 (20.0%)	54 (1.8%)

## Wisconsin

**November 17 -Press release - Governor Evers and DHS Direct an Additional \$80 Million to Support Skilled Nursing Facilities** “Wisconsin Governor Tony Evers and the state Department of Health Services (DHS) today pledged an additional \$80 million to support Wisconsin’s skilled nursing facilities through the end of the year. In addition, to address critical staffing shortages, DHS is partnering with the Departments of Safety and Professional Services (DSPS) and Workforce Development (DWD) to enhance existing efforts to strengthen the workforce in Wisconsin’s health care and long-term care settings.”

Wisconsin Emergency Management continues to operate the State Emergency Operations Center (SEOC) at a Level 1 response, in support of Gov. Tony Evers and the Department of Health Services (DHS) leadership on responding to COVID-19. The SEOC has transitioned to remote operation in a virtual environment.

### 7 – DAY percent positive by person, test by person



## Cumulative total number of reported confirmed and probable COVID-19 cases by date of symptom onset or diagnosis: Grant County

Updated: 11/17/2020 (Total: 3,116)

### Select County:

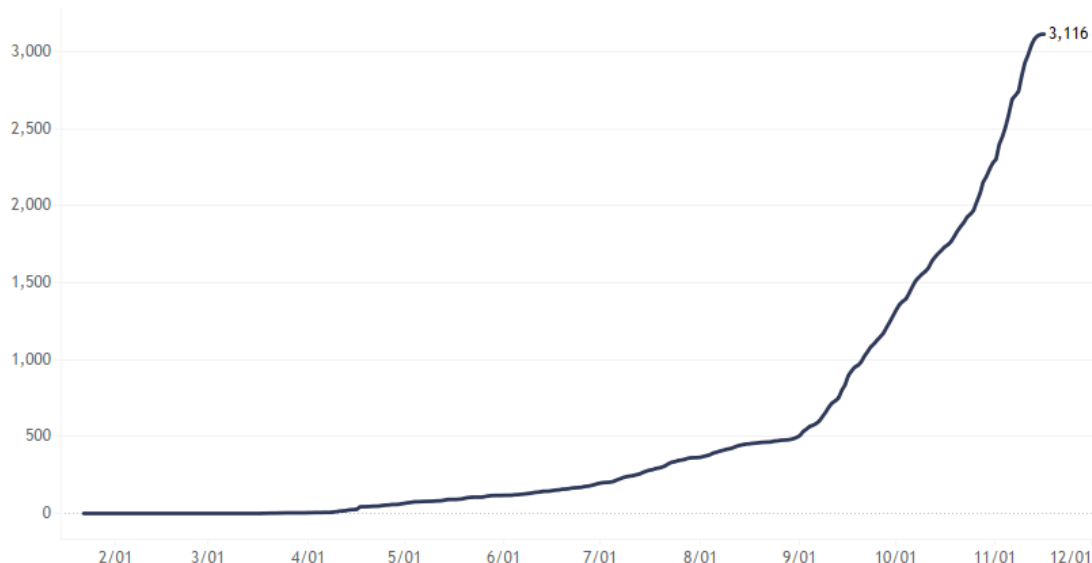
Grant County

### Select Case Status:

Confirmed

Probable

Confirmed and Probable



## Grant County

On March 24, County Board Chairman Robert Keeney issued a Proclamation of Public Health Emergency in Grant County which has since been ratified and continued by the Grant County Board of Supervisors. Chairman Keeney and Health Director Jeff Kindrai are coordinating county efforts to protect the health and well-being of the residents of Grant County.

The Grant County Emergency Operations Center (EOC) in the Community Services building is open, however due to the nature of the situation and to protect and ensure continuity the EOC is in a “virtual” operation with limited staff operating from the EOC itself and most county leadership working out of their respective offices and coordinating electronically via phone, email and teleconference. The EOC is currently staffed 5 days a week, 8AM-5PM with an after-hours duty officer and weekend staffing as needed to support operations.

All county departments are staffed and are continuing to offer essential services however many county facilities are only accessible by appointment. Persons who have business with any county department should call first. A directory of county departments and contacts is located on the county website at <http://www.co.grant.wi.gov/docview.asp?docid=7644>

## Municipalities

Many municipal buildings and town halls are closed to the public. Municipal staff in most communities remain working normal office hours and are available by telephone or appointment. Communities have all developed re-opening plans and are beginning to open municipal buildings and services to the public as necessary and prudent.

## Current Incident Objectives:

- Maintain 24/7 coverage for disease reporting and follow-up.

- Increase EOC, Testing and Contact Tracing Staffing to meet existing/forecast workload and to provide relief to staff who have been working unsustainable hours throughout the pandemic.
- Continue regional coordination among Grant County hospitals to meet local needs to the greatest extent possible.
- Maintain plans and capability to house individuals who need accommodations while quarantining and have no other available options.
- Continue to protect Long-Term Care facilities and help prepare for LTC isolation needs and potentially increased medical care demands. Assist LTC facilities that are experiencing an outbreak with supply and logistics needs as well as direct assistance and guidance from Grant County Health Department.
- Support Community Testing Initiatives as deemed necessary by the Grant County Health Department. Maintain readiness to support and conduct rapid response testing for the containment of emerging outbreaks. Prepare for operational changes and challenges related to cold weather community testing.
- Provide planning and logistical support as requested/necessary for influenza vaccination efforts (short-term) and COVID-19 vaccination efforts (long-term).
- Maintain a Virtual Joint Information Center (JIC) for all county agencies and response partners to ensure public messaging is timely and accurate. The virtual JIC will be coordinated by the Grant County PIO and content will be approved by the Health Department Director.
- Continue to address PPE shortages for Grant County healthcare providers and essential non-medical agencies/personnel. Continue bi-weekly distribution of supplies and PPE to support essential agencies. Continue to acquire PPE resources from state and federal sources, donations and direct purchases to meet the needs of Grant County's healthcare systems and essential government functions.
- Continue regular teleconference briefings with municipalities and response partners to share information and coordinate resources/efforts.
- Continue assist County Departments and Municipalities to provide for continuity of essential government functions.
- Assist municipalities and eligible non-profit entities with applications for FEMA assistance.
- Continue to provide resources relating to wellness and mental health support for healthcare workers, first responders and other front-line personnel.

## Current Situation, Activities, and Assignments:

### EOC Functions

**Health Department:** Providing leadership and direction regarding Grant County coordinated COVID response.

**County Chairman:** Coordinating continuity of operations for county departments and functions.

**Emergency Management:** Coordinating activities of the Grant County EOC (operations, planning, logistics, finance and PIO)

**Public Information Section:** Continuing Virtual JIC; coordinating with hospitals and other partners to ensure consistent, coordinated messaging. (Lead: Julie Durst)

## Logistics Section

- **Nursing Home Protection:** Continuing to support Nursing Homes/Long Term Care Facilities with supplies, equipment and logistics-related advice as requested.
- **Isolation Facility:** The logistics section has identified and tentatively secured a higher capacity isolation site in northwestern Grant County, however it is a large building and is impractical to open this facility for one or two individuals. UW-Platteville is presently using a residence hall as an isolation facility for COVID-19 positive students.
- **Surge Capacity:** Grant County Hospitals (Gundersen-Boscobel, Grant Regional and Southwest Health Center) are reporting notable increases in COVID related ER visits and some admissions of COVID inpatients. **Hospitals throughout the region are quickly reaching critical levels.** Mercy and Finley Hospitals in Dubuque are at peak ICU census and are staffing overflow med/surg units for COVID patients. University of Wisconsin, Meriter, and St. Mary's hospitals in Madison and Gundersen Hospital in La Crosse are all reporting peak census for Intensive Care and Medical/Surgical beds (beds are near or at capacity; accepting patients only on a case-by-case basis).
- **Personal Protective Equipment:** Continuing to inventory PPE and track/fulfill needs. At this time shortages of PPE exist but we are able to meet most critical needs. Healthcare agencies are using common-sense methods of PPE conservation but are not at the point of crisis standards. Many vendors are still unable to supply stock (particularly respirators, gowns and gloves), but the supplies distributed by the state of Wisconsin have come close to meeting the reasonable needs of healthcare entities and communities.

**PPE Distribution from EOC:** Bi-weekly distributions of PPE continue through the EOC. **Request forms for the next PPE distribution cycle will be due Tuesday 11/24 and equipment will be delivered on Monday, Dec 7. Any shortages prior to December 7 can be addressed on a case-by-case basis.** The bi-weekly state allocations are not keeping up with requests for certain items, particularly for medical gloves and small N95 respirators. Surgical masks, gowns, and alcohol-based sanitizers remain readily available. Grant County has made several recent purchases of N95 respirators to augment supplies distributed by the State of Wisconsin. The EOC has a sufficient number of regular-size N95 available to support the healthcare system well into the winter months. Small N95 are in shorter supply, however vendors expect the backordered masks to arrive in "rolling distributions" over the next 60 days as they are produced.

**N95 Decontamination:** UV Decontamination of N95 masks remains available at the Lancaster Fire Station. To access the device contact Lancaster EMS Chief Jeff Boughton at [jboughton@lancasterems.org](mailto:jboughton@lancasterems.org) or 608-723-6331 Monday through Friday during the day. For weekend use, contact Steve Braun, [sbraun@co.grant.wi.gov](mailto:sbraun@co.grant.wi.gov) or 608-778-1155. Masks can be decontaminated same day and immediately returned to agencies.

## Operations Section

- **Testing: Upcoming Sites**

Wednesday, Nov 18	Richland Center	UW-Richland Center (Classroom Building)	8am-5pm	UW Testing Site
Thursday, Nov 19	Dodgeville	Iowa County Health/Human Services Bldg.	11am-1pm	County Testing Site
Thursday, Nov 19	Platteville	UW-Platteville Williams Fieldhouse	11am-5pm	UW Testing Site
Thursday, Nov 19	Richland Center	Richland County Fairgrounds	9am-4pm	County Testing Site
Friday, Nov 20	Dodgeville	Iowa County Health/Human Services Bldg.	10am- 5:30pm	County Testing Site
Saturday, Nov 21	Platteville	UW-Platteville Williams Fieldhouse	9am-3pm	UW Testing Site
Monday, Nov 23	Richland Center	Richland County Fairgrounds	9am-1pm	County Testing Site
Monday, Nov 23	Platteville	UW-Platteville Williams Fieldhouse	7am-3pm	UW Testing Site
Tuesday, Nov 24	Lancaster	Grant County Fairgrounds (Eckstein Building)	10am- 5:30pm	County Testing Site
Tuesday, Nov 24	Platteville	UW-Platteville Williams Fieldhouse	11am-5pm	UW Testing Site
Wednesday, Nov 25	Richland Center	UW-Richland Center (Classroom Building)	8am-5pm	UW Testing Site
Saturday, Nov 28	Platteville	UW-Platteville Williams Fieldhouse	9am-3pm	UW Testing Site
Monday, Nov 30	Platteville	UW-Platteville Williams Fieldhouse	7am-3pm	UW Testing Site
Monday, Nov 30	Richland Center	Richland County Fairgrounds	9am-1pm	County Testing Site
Tuesday, Dec 1	Platteville	UW-Platteville Williams Fieldhouse	11am-5pm	UW Testing Site
Tuesday, Dec 1	Darlington	Ames Multipurpose Building	10am- 5:30pm	County Testing Site
Tuesday, Dec 1	Prairie du Chien	Prairie du Chien High School	noon-6pm	County Testing Site
Wednesday, Dec 2	Richland Center	UW-Richland Center (Classroom Building)	8am-5pm	UW Testing Site
Thursday, Dec 3	Platteville	UW-Platteville Williams Fieldhouse	11am-5pm	UW Testing Site
Thursday, Dec 3	Dodgeville	Iowa County Health/Human Services Bldg.	11am-1pm	County Testing Site
Thursday, Dec 3	Richland Center	Richland County Fairgrounds	9am-4pm	County Testing Site
Friday, Dec 4	Dodgeville	Iowa County Health/Human Services Bldg.	10am- 5:30pm	County Testing Site

<i>Saturday, Dec 5</i>	<i>Platteville</i>	<i>UW-Platteville Williams Fieldhouse</i>	<i>9am-3pm</i>	<i>UW Testing Site</i>
<i>Monday, Dec 7</i>	<i>Platteville</i>	<i>UW-Platteville Williams Fieldhouse</i>	<i>7am-3pm</i>	<i>UW Testing Site</i>
<i>Monday, Dec 7</i>	<i>Richland Center</i>	<i>Richland County Fairgrounds</i>	<i>9am-1pm</i>	<i>County Testing Site</i>
<i>Tuesday, Dec 8</i>	<i>Lancaster</i>	<i>Grant County Fairgrounds (Eckstein Building)</i>	<i>10am- 5:30pm</i>	<i>County Testing Site</i>
<i>Tuesday, Dec 8</i>	<i>Platteville</i>	<i>UW-Platteville Williams Fieldhouse</i>	<i>11am-5pm</i>	<i>UW Testing Site</i>
<i>Wednesday, Dec 9</i>	<i>Richland Center</i>	<i>UW-Richland Center (Classroom Building)</i>	<i>8am-5pm</i>	<i>UW Testing Site</i>
<i>Thursday, Dec 10</i>	<i>Platteville</i>	<i>UW-Platteville Williams Fieldhouse</i>	<i>noon-8pm</i>	<i>UW Testing Site</i>
<i>Thursday, Dec 10</i>	<i>Darlington</i>	<i>Ames Multipurpose Building</i>	<i>11am-1pm</i>	<i>County Testing Site</i>

Visitors to the **county-sponsored** sites do not need an appointment, but we do request that visitors pre-register at <https://register.covidconnect.wi.gov> if possible. Pre-registration saves time.

Visitors to the **UW-Sponsored** sites should register online at <https://www.doineedacovid19test.com/>. Participants will also use this site to obtain results. More information about the UW sites is here: <https://www.uwplatt.edu/news/uw-platteville-expands-covid-19-testing-community>

#### **Previous Community Testing Sites Attendance:**

- Fri Nov 13 – Platteville 233 tests
- Tues Nov 10 – Lancaster – 272 Tests
- Fri Nov 6 – Platteville – 300 Tests
- Fri Oct 30 – Platteville – 216 tests
- Tues Oct 27 – Lancaster – 158 tests
- Fri Oct 23 – Platteville – 188 tests
- Tues Oct 20 – Lancaster – 114 tests
- Fri Oct 16 – Platteville – 198 tests
- Tues Oct 13 – Lancaster -- 154 tests
- Wed Oct 7 – Fennimore – 348 tests
- Mon/Tues Sept 28-29 – UW-Platteville – 772 tests
- Wed, September 23 – Lancaster – Approx 300 tests
- Wed/Thurs Sept 16-17 – UW-Platteville – 1,142 tests
- Thursday September 10 – Lancaster – 282 tests
- September 2 – Boscobel – 133 tests.
- August 26 – SWTC/Fennimore – 106 tests.
- August 21- Hazel Green – 130 tests.
- August 5—Lancaster – 205 tests.
- July 31—Muscodas – 220 tests
- July 22 – Cuba City – 350 tests
- July 15 – Cassville – 260 tests
- July 8 – Lancaster – 560 tests. Closed early due to heat exhaustion / crew safety
- June 29 – Boscobel – 330 tests. Closed early due to weather

- **Vaccination:** The Wisconsin Department of Health Services recently opened provider enrollment for the Wisconsin COVID-19 Vaccine program. Vaccine providers are encouraged to enroll in the program if they plan to administer the COVID-19 vaccine to patients once it becomes available in Wisconsin. For more details and to access the enrollment portal, providers should visit the [Wisconsin COVID-19 Vaccine Program webpage](#).
- **Long Term Care Facility Assistance:** The Grant County Health Department continues to provide direct assistance and guidance to nursing homes related to COVID-19 infection control practices and procedures, outbreak response, staff and resident testing and other needed assistance. Weekly coordination calls are held on Thursdays with all Grant County long-term care facilities with additional contact as needed/requested. There are currently six Long Term Care Facilities in Grant County on Wisconsin's registry of outbreaks.
- **Contact Tracing:** Public Health Staff continue to trace and notify those who might have been in contact with persons infected with COVID-19. Contact Tracing work continues to grow exponentially. Despite a growing number of LTE staff, nursing students and internal reassignment of employees, the workload generated by these new cases continues to be a substantial burden and notification/contact tracing efforts are falling behind what is ideal. The health department is prioritizing nursing homes, schools and other congregate settings.
- **Assistance to Individuals**
  - **Mental Health and Wellness:** Unified Services is initiating outreach regarding wellness and mental health support for healthcare workers, first responders and other front-line personnel. UCS is available to provide training in stress-management and self-care on request of department heads (contact Jeff Lockhart, Director). UCS will prioritize individual counseling and support to county frontline staff. (Lead: Unified Services)

## Finance Section

- **State/Federal Funding:**
  - **ROUTES TO RECOVERY: LOCAL GOVERNMENT AID GRANTS. – EXPENSE PERIOD ENDED NOVEMBER 17.**
  - **FEMA PUBLIC ASSISTANCE:** No updates. (Lead: Tonya White)

## Planning Section

- **Reopening:**
  - County and municipal governments continue to navigate challenges associated with re-opening and develop/monitor plans for re-opening of government buildings and resumption of services. The EOC is supporting as needed with advice/consultation as well as equipment and signage.
  - Specific Guidance Documents for reopening are found in Appendix 2 to this IAP.



**Essential Services:**

**Hospitals:** Grant County Hospitals continue to prepare for surge and are coordinating with their counterparts in and around Grant County as well as higher tier facilities in Dubuque and Madison. Regular coordination conference calls ongoing at 1PM on Tuesdays and Thursdays.

**Emergency Medical Services and Fire Departments:** Call frequency has been cut back to monthly on the Second Wednesday at 7PM with additional calls as needed.

**Upcoming Coordination Calls:**

State EOC Briefing: Monday and Thursday at 4PM

Regional PIO Coordination: As needed at 11AM

Grant County Department Heads: Friday at 11:30 (call of the Board Chair)

Grant County Municipalities (City/Village/Town): Mondays at 3PM

Hospital Coordination: Tuesdays at 1PM

South-Central WI Health Coalition: Wednesdays at 10AM

Statewide Emergency Management Non-COVID Coordination – Every Other Wednesday at 2PM

Grant County Emergency Services Association (Fire, EMS, Dispatch, E.M., Sheriff, SWTC): 2<sup>nd</sup> Wednesday at 7PM

Long Term Care Webinar: Nursing Home Response to COVID: Thursdays at 11AM

Nursing Home/LTC and Hospital Coordination: Thursdays at 1PM

Statewide Healthcare Providers: Fridays at 7AM

Statewide Health, Emergency Management and HERC: Discontinued.

**Operations Facilities, Locations, and Phone Numbers:**

**Grant County Health Department**

111 S. Jefferson St, Lancaster WI 53183

(608) 723-6416

[health@co.grant.wi.gov](mailto:health@co.grant.wi.gov)

**Grant County Emergency Operations Center**

8820 US HWY 61/81 South, Lancaster WI 53813

(608) 723-7171

[eoc@co.grant.wi.gov](mailto:eoc@co.grant.wi.gov) or [sbraun@co.grant.wi.gov](mailto:sbraun@co.grant.wi.gov)

**Joint Information Center (Virtual)**

8820 US HWY 61/81 South, Lancaster WI 53813

(608) 723-6096

[jdurst@co.grant.wi.gov](mailto:jdurst@co.grant.wi.gov);

**EOC STAFF:**

Steve Braun – Operations – [sbraun@co.grant.wi.gov](mailto:sbraun@co.grant.wi.gov); 608-723-7171/608-778-1155

Ellen Gundrum – Planning & Logistics – [egundrum@co.grant.wi.gov](mailto:egundrum@co.grant.wi.gov); 608-723-7171

Tonya White – Finance Lead – [twhite@co.grant.wi.gov](mailto:twhite@co.grant.wi.gov) ; 608-723-7171







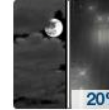

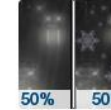
Julie Durst – Public Information [jdurst@co.grant.wi.gov](mailto:jdurst@co.grant.wi.gov); 608-723-6096

Emily Dow – Logistics Section [edow@co.grant.wi.gov](mailto:edow@co.grant.wi.gov); 563-231-0217

**EOC Health, Safety, and Security Issues:**

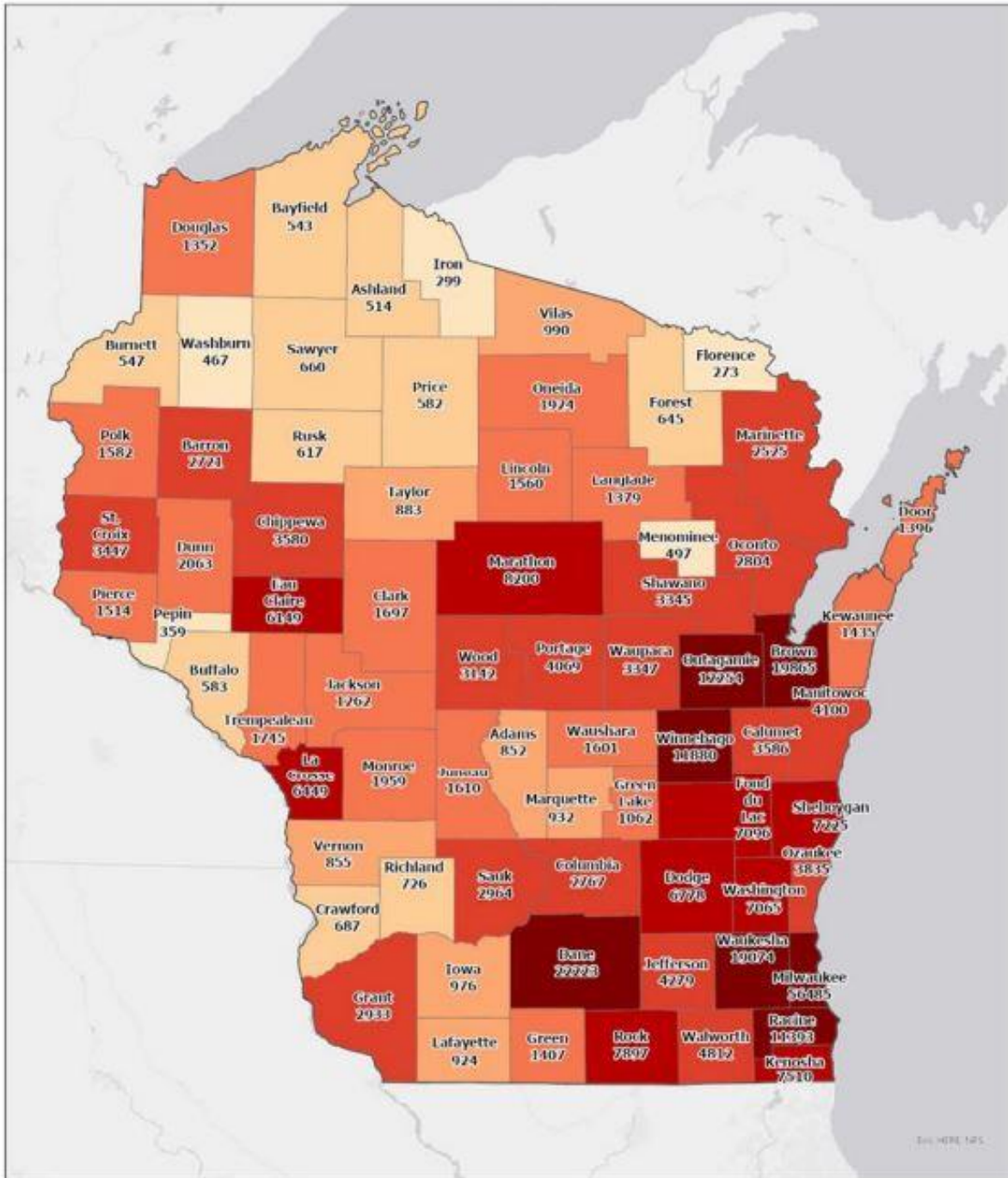
- Maintain Social Distancing Standards of 6 feet in office settings. Do not use other people’s work stations/computers.
- Hand Sanitizer is located in the main EOC. Wash hands frequently.
- No passing of papers or documents; use electronic means of information dissemination/sharing.
- No sharing of pens or office equipment.
- Frequently sanitize work stations, door knobs, photocopier and other points of contact.
- EOC Volunteer access is limited to the main EOC/Training Room. Emergency Management Office is restricted to senior EOC staff.

## Weather Forecast

Tonight	Wednesday	Wednesday Night	Thursday	Thursday Night	Friday	Friday Night	Saturday	Saturday Night
								
Decreasing Clouds	Sunny and Breezy	Mostly Clear and Breezy	Mostly Sunny and Breezy	Partly Cloudy	Partly Sunny	Mostly Cloudy then Slight Chance Rain	Chance Rain	Chance Rain then Chance Rain/Snow
Low: 29 °F	High: 52 °F	Low: 42 °F	High: 63 °F	Low: 40 °F	High: 53 °F	Low: 36 °F	High: 44 °F	Low: 34 °F

# Positive Cases: 316,758

As of: 11/16/2020

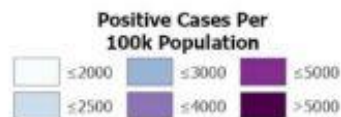
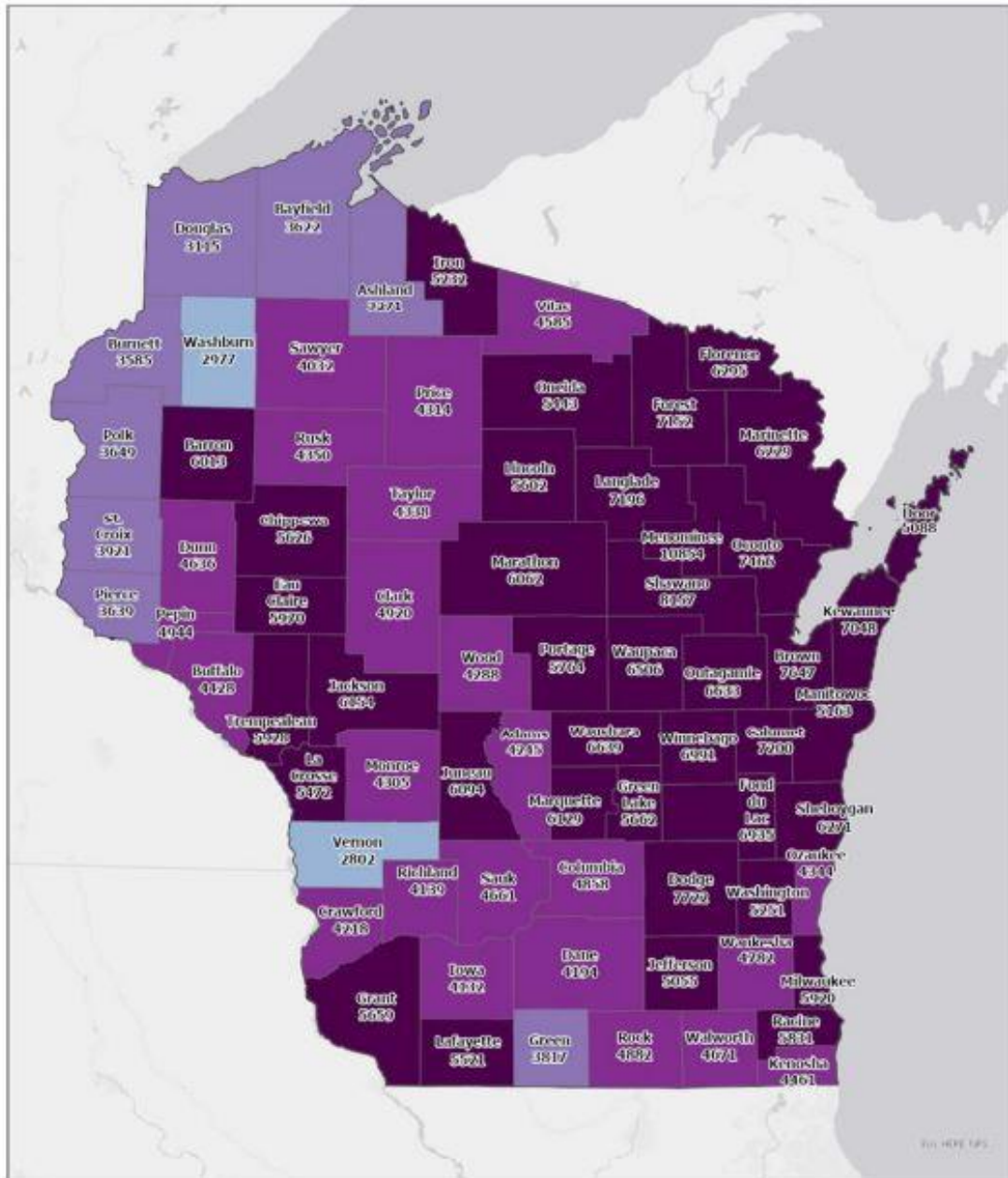


### Cumulative Positive Cases



# Positive Cases per 100k Population

Cumulative As of: 11/16/2020



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## Appendix 2: Resources

### **Reopening Guidance**

**WEDC Guidelines:** WEDC/WI DHS and other agencies have compiled a series of industry-specific documents to help reopen operations while taking the necessary precautions to maximize safety.

[General Guidelines](#)

[Agriculture](#)

[Childcare Centers](#)

[Construction](#)

[Entertainment/Amusement](#)

[Gyms and Fitness Centers](#)

[Hair and Nail Salons](#)

[Hospitality/Lodging](#)

[Manufacturing](#)

[Outdoor Gatherings](#)

[Outdoor Recreation](#)

[Professional Services](#)

[Public Facilities](#)

[Restaurants](#)

[Retail](#)

[Transportation](#)

[Warehouse/Wholesale Trade](#)

### **Relevant Updated CDC Guidance Documents**

[Public Pools, Hot Tubs and Water Playgrounds](#)

[Schools and Child Care Programs](#)

- [Childcare Programs](#)
- [Youth Programs and Camps](#)
- [Schools](#)

[Businesses and Workplaces](#)

- [Workplaces](#)
- [Restaurants and Bars](#)

[Mass Transit](#)

### **For Law Enforcement**

[Fact Sheet: What Law Enforcement Personnel Need to Know About COVID-19](#)

[Decontamination of Motorola Portable Radio Equipment and Body Cameras](#)

### **For EMS and Fire Service**

[“Oklahoma City Firefighters Using SCBA on COVID-19 Related Calls”](#)

[CDC Interim Guidance for EMS \(PPE\)](#)

[Guidance on Cleaning Turnout Gear and Nomex / Kevlar Responder PPE](#)

[OSHA Guidance on Preparing Workplaces for COVID-19](#)

[Sample EMS Field Triage SOG for Potential COVID-19 Patients](#)

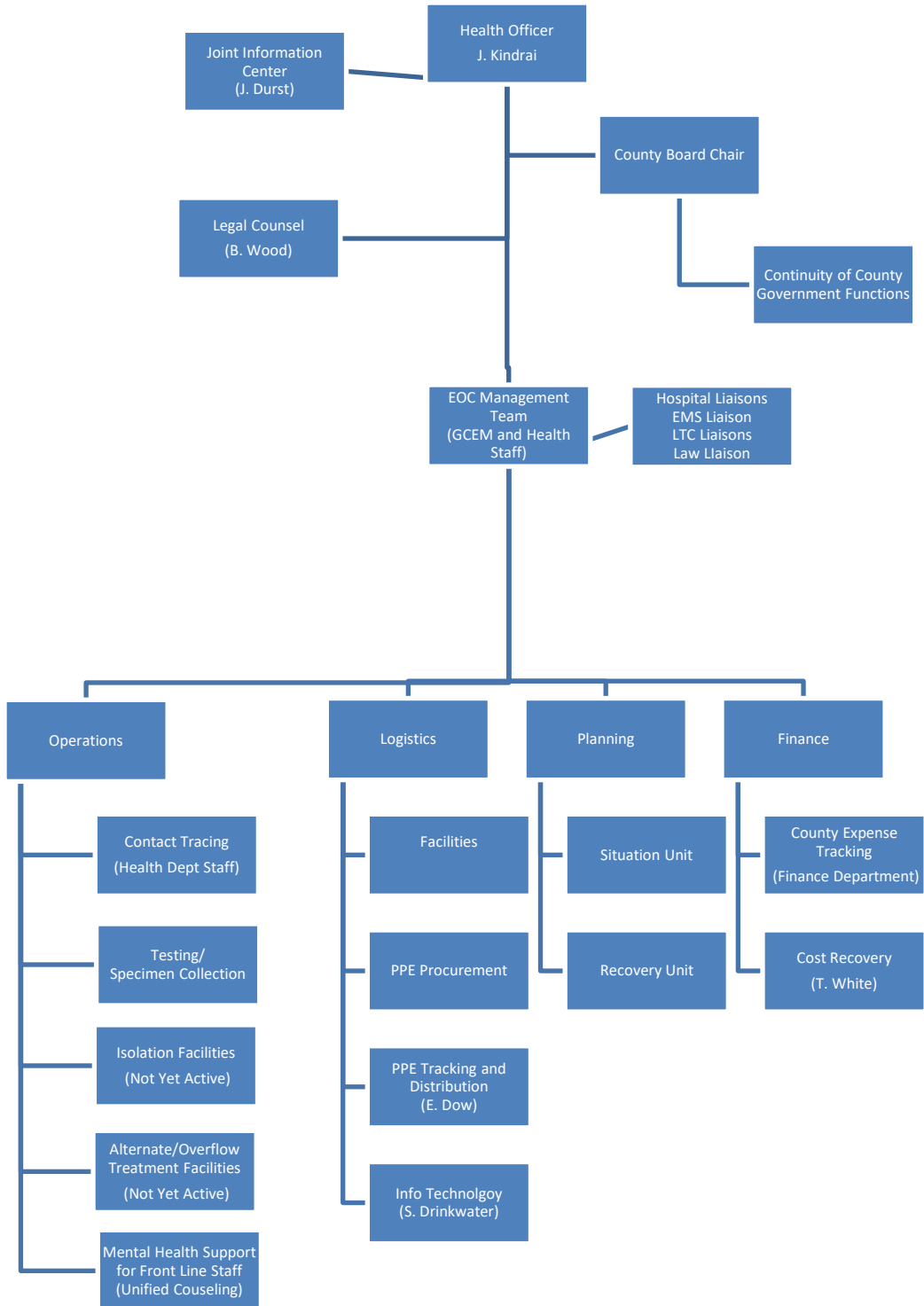
[Customizable Handout for COVID Patients – Steps to Help Prevent the Spread](#)

[Customizable Handout for COVID Health Monitoring](#)

### **For Home Care Providers**

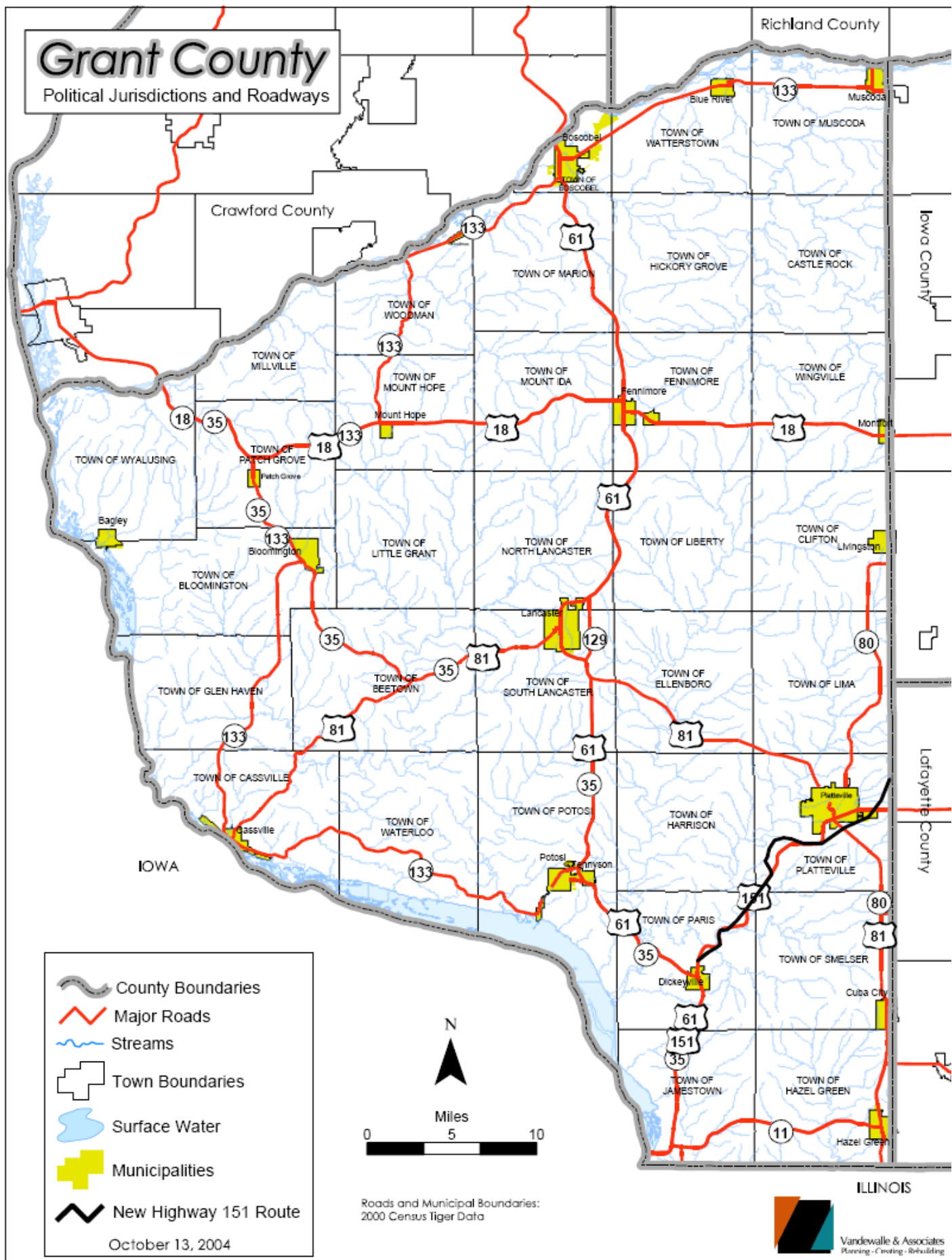
[Interim Guidance for Implementing Home Care of People Not Requiring Hospitalization for COVID-19](#)

# EOC Organizational Chart

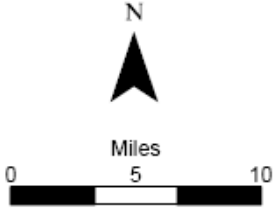


# Grant County

Political Jurisdictions and Roadways



County Boundaries  
 Major Roads  
 Streams  
 Town Boundaries  
 Surface Water  
 Municipalities  
 New Highway 151 Route  
 October 13, 2004



Roads and Municipal Boundaries:  
2000 Census Tiger Data